

2025 State Mandates Report

New Mandates on Counties Enacted in 2025

September 8, 2025



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One of the foremost challenges confronting local governments in Illinois is the annual enactment of new requirements uncoupled from the funding necessary to defray the additional costs.

All mandates are not created equal. Some are minor while others are far more substantial. Even so, the annual enactment of unfunded mandates that result from new laws creates a cumulative cost burden on counties and other local governments.

It is probably unrealistic to expect the General Assembly to cease-and-desist in imposing any new mandates on local governments. However, it isn't unreasonable to expect legislators to recognize the financial consequences of these actions with the objective of encouraging them to pause to ask, "what will this cost the local governments in our districts?"

The objective of this report, and future such reports, is to generate awareness about the types of new laws that impose costs on county governments and to remind legislators that someone needs to pay for the mandates imposed. That someone is the local taxpayer. In this respect, voting for state mandates is a hidden tax or service cut, depending on what action a local government must take to offset the added cost.

This report identifies several new laws enacted in 2025 that impose unfunded state mandates on counties. According to the Illinois State Mandates Act (30 ILCS 805), there are five types of mandates:

- Local Government Organization and Structure Mandates
- Due Process Mandates
- Service Mandates
- Tax Exemption Mandates
- Personnel Mandates

In the most general sense, however, a mandate can be defined as something a person or entity is compelled to do without having any real choice in the matter. The new laws listed within this report certainly fit this definition.

The Illinois State Association of Counties (ISACo) will generally oppose new unfunded state mandates. ISACo recognizes some mandates are intended to achieve an important public policy purpose and some mandates are relatively innocuous with respect to impact. In the case of the former, we ask that the General Assembly either provide county governments with the financial resources to defray the cost or work with counties to resolve the issue without the need to compel a costly solution.

Respectfully,



Joe McCoy
Executive Director

New State Mandates – Enacted in 2025

Bill	Title	Nature of Mandate	P.A. Number
County Authority			
HB 3725	Local Government Billing Act	Imposes billing limitation	104-0328
Criminal Justice, Law Enforcement and Public Safety			
HB 1373	Peace Officer & Firearms-Etrace	Imposes new requirement	104-0030
HB 1628	Seizure & Forfeiture Report	Additional reporting requirement	104-0194
HB 2987	Warehouse Tornado Preparedness	Imposes new requirements	104-0262
HB 3662	Jail Release-Opioid Antagonist	Imposes new requirement	104-0322
SB 0024	Missing Persons Identification	Imposes billing timetable	104-0339
SB 0071	IEMA-School Safety	Imposes new requirement	104-0344
SB 1195	Trauma-Informed Response	Imposes new requirement	104-0084
SB 1295	9-1-1 Telecommunicator CPR	Imposes new training requirement	104-0372
SB 1953	Police Records & Sheriff Board	Imposes new personnel requirement	104-0158
Economic Development			
HB 3493	Local Reg-State Facilities	Restriction on local authority	104-0313
Environment			
SB 0224	EPA- Water Main Installation	New regulatory requirement	104-0079
FOIA, OMA and Public Notices			
HB 3339	Road Camera-Human Trafficking	Imposes new requirement	104-0018
Juvenile Justice			
SB 0324	Juvenile Court and DCFS Custody Reform Act	Imposes court hearing timetable	104-0351

Labor, Personnel and Pensions			
HB 1616	Organ Donor Leave-Part-Time	Cost associated with enhanced employee benefits	104-0193
HB 1189	Prevailing Wage-Fed Project	Increases costs for public projects	104-0160
HB 1224	Govt Contract Retainage	Restricts local authority	104-0168
HB 1278	Victims Safety-Electronics	Imposes new requirement	104-0171
SB 0069	Ins Code-Riding Therapy	Cost associated with increased coverage	104-0068
SB 0175	Ins Cd-Klinefelter Syndrome	Cost associated with increased coverage	104-0073
SB 0212	Nursing Mothers in Workplace	Cost associated with enhanced employee benefits	104-0076
SB 0220	Military Funeral Honors Leave	Cost associated with enhanced employee benefits	104-0078
SB 1344	Work Comp-Timing Required	Increases costs for public projects	104-0023
SB 1418	Ins Cd-Peripheral Artery Test	Cost associated with increased coverage	104-0379
Land Use and Zoning			
HB 2419	EPA-Local Siting Review	Imposes new requirements	104-0223
Miscellaneous			
SB 0039	Vets-Tiny Homes-Ev Exemption	Imposes new requirement	104-0341
SB 1523	City Cd-Deed Verification	Imposes new requirement	104-0382
Public Health, Hospital Facilities and Nursing Homes			
HB 1141	General Anesthesia Coverage	Cost associated with increased coverage	104-0042
HB 1287	Hospital Emergency Service Act	Imposes new requirement	104-0172
HB 1431	Facility Fee Transparency	Imposes new requirement	104-0181
HB 3327	Early Intervention Program	Requirement to provide information	104-0294

SB 1814	DPH-Amniotic Fluid Embolism	Imposes notification requirement	104-0394
Revenue			
HB 1575	Restrict Covenant Modify Fee	Restriction on local authority and revenue reduction	104-0187
Transportation and Infrastructure			
HB 2675	Veh Cd-Bike Trail Signage	Imposes new signage requirement	104-0243